Message Text

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CONFIDENTIAL MANILA 1523

LIMDIS

E.O. 11652: GDS TAGS: PLOS, RP

SUBJECT: LOS PHILIPPINES

REF: MANILA 569

1. INDONESIAN LOS TEAM VISITED MANILA JANUARY 25 TO DISCUSS LOS ISSUES WITH PHILIPPINES. WISNU, INDONESIAN DCM, TOLD POL COUNSELOR JANUARY 30 THAT GOP HAD TOLD INDONESIANS IT SAW NO REASON TO MODIFY ITS STAND ON ARCHIPELAGO AND FREE PASSAGE. WISNU SUGGESTED REFUSAL TO CHANGE AMOUNTED TO MATTER OF PERCEPTION; FILIPINOS SAW NOTHING THEY WOULD GAIN. MOREOVER FILIPINOS INDICATED INTENT TO DISCUSS LOS WIDELY WITH OTHER NATIONS PRIOR TO GENEVA MEETING IN MARCH. THEY MIGHT BE PREPARED TO RECONSIDER THEIR POSITION AT THAT TIME, BUT NOT BEFORE. WISNU SAID HE THOUGHT GOP POSITION HAD HARDENED SINCE FIGHTING HAD INTENSIFIED IN MINDANAO.

2. JUSTICE SECRETARY ABAD SANTOS TOLD AMBASSADOR FEBRUARY 2 THAT TALKS HAD PRODUCED ESSENTIALLY NOTHING. IN ANSWER TO AMBASSADOR'S QUESTION, ABAD SANTOS SAID HE SAW NO REQUIREMENT TO MEET WITH U.S. PRIOR TO GENEVA. CONFIDENTIAL

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HE DID THINK MEETING DESIRABLE THERE, HOWEVER, AND

EXPECTED MENDOZA AND INGLES, WHO WILL HEAD GOP TEAM AT OUTSET, WOULD BE IN TOUCH (WE SUGGEST U.S. LOS FOLLOW UP WITH MENDOZA IN GEVEVA).

3. ABAD SANTOS SUGGESTED TO AMBASSADOR THAT QUESTION OF PASSAGE WAS BASICALLY "SEMANTIC". IT SHOULD BE POSSIBLE, HE SAID, TO FIND TERM IN BETWEEN "FREE" PASSAGE AND "INNOCENT" PASSAGE SATISFACTORY TO BOTH SIDES. WHEN AMBASSADOR ASKED WHETHER PRIOR NOTIFICATION ENVISAGED, ABAD SANTOS SAID NOT FOR "INTERNATIONAL" STRAITS. THE REGIME FOR ARCHIPELAGIC STRAITS HAD STILL TO BE WORKED OUT.

4. COMMENT: PHILIPPINES, TRUE TO COURSE, SEEMS PREPARED TO WAIT TO LAST MINUTE BEFORE FINALLY DECIDING POSITION ON ARCHIPELAGO AND FREE PASSAGE. UNDER CIRCUMSTANCES, THERE IS PROBABLY LITTLE TO GAIN BY ATTEMPTING TO TALK TO THE GOP PRIOR TO GENEVA. NEVERTHELESS, ABAD SANTOS' REMARKS SUGGEST PHILIPPINE SIDE IS DOING SOME MORE THINKING ON LOS AND, DEPENDING ON REACTIONS THEY ENCOUNTER IN PRECONFERENCE LOBBYING, THEY MAY BE PREPARED TO MOVE SOMEWHAT AT GENEVA. LIKELIHOOD OF THEIR ENDORSING FULL U.S. PROPOSAL, HOWEVER, SEEMS FAIRLY REMOTE AT THIS POINT. ALTHOUGH PROGNOSIS NOT OVERLY OPTIMISTIC, WE RECOMMENDED CONTINUED LOBBYING EFFORTS WITH GOP AT CONFERENCE.

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